| 1  | FILED   | LODGED              |                       | The Ho         | norable David W. Christel |  |  |  |
|----|---|---------------------|-----------------------|----------------|---------------------------|--|--|--|
| 2  | May 14  | , 2021              |                       |                |                           |  |  |  |
| 3  | CLERK U.S. DIS<br>WESTERN DISTRICT OF WA  | ASHINGTON AT TACOMA |                       |                |                           |  |  |  |
| 4  | BY  | DEPUTY              | I                     |                |                           |  |  |  |
| 5  |   |                     |                       |                |                           |  |  |  |
| 6  |   |                     |                       |                |                           |  |  |  |
| 7  | UNITED STATES DISTRICT COURT FOR THE  |                     |                       |                |                           |  |  |  |
| 8  | WESTERN DISTRICT OF WASHINGTON<br>AT TACOMA   |                     |                       |                |                           |  |  |  |
| 9  |   |                     |                       |                |                           |  |  |  |
| 10 | UNITED STATES O   | F AMERICA           | CASE NO.              | MJ21-5101      |                           |  |  |  |
| 11 | Plaintiff   |                     |                       |                |                           |  |  |  |
| 12 | _   |                     | AMENDED<br>  VIOLATIO | OCOMPLAINT for |                           |  |  |  |
| 13 | V   |                     |                       |                |                           |  |  |  |
| 14 | ABIDEMI RUFAI   |                     | Title 18 U.S          | .C. § 1343     |                           |  |  |  |
| 15 | a/k/a Sandy Tang,   |                     |                       |                |                           |  |  |  |
| 16 | Defendant.  |                     |                       |                |                           |  |  |  |
| 17 |   |                     |                       |                |                           |  |  |  |
| 18 |   |                     |                       |                |                           |  |  |  |
| 19 | BEFORE, David W. Christel, United States Magistrate Judge, United States  |                     |                       |                |                           |  |  |  |
| 20 | Courthouse, Tacoma, Washington.   |                     |                       |                |                           |  |  |  |
| 21 | The undersigned complainant, being duly sworn, states:  |                     |                       |                |                           |  |  |  |
| 22 |   |                     | COUNT                 | S 1_5          |                           |  |  |  |
| 23 | <u>COUNTS 1-5</u><br>(Wire Fraud)   |                     |                       |                |                           |  |  |  |
| 24 | A. Background   |                     |                       |                |                           |  |  |  |
| 25 | 1. These cha  | rges involve        | ABIDEMI RI            | UFAI's partic  | ipation in a scheme to    |  |  |  |
| 26 | fraudulently collect unemployment benefits intended for American workers suffering  |                     |                       |                |                           |  |  |  |
| 27 | from the economic effects of the COVID-19 pandemic. RUFAI, a Nigerian national who  |                     |                       |                |                           |  |  |  |
| 28 | is not entitled to collect unemployment benefits in the United States, submitted dozens of United States v. RUFAI  Complaint-1  UNITED STATES ATTORNEY 700 STEWART STREET |                     |                       |                |                           |  |  |  |

UNITED STATES ATTORNEY 700 STEWART STREET SUITE 5220 SEATTLE, WASHINGTON 98101 (206) 553-7970

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- 2. On March 27, 2020, the United States enacted into law the Coronavirus Aid, Relief, and Economic Security (CARES) Act. The CARES Act authorized approximately \$2 trillion in aid to American workers, families, and businesses to mitigate the economic consequences of the COVID-19 pandemic. The CARES Act funded and authorized each state to administer new unemployment benefits. These benefits include: (1) Federal Pandemic Unemployment Compensation (FPUC), which provided a benefit of \$600 per week per unemployed worker in addition to existing benefits; (2) Pandemic Unemployment Assistance (PUA), which extends benefits to self-employed persons, independent contractors, and others; and (3) Pandemic Emergency Unemployment Assistance (PEUC), which extends benefits for an additional 13 weeks after regular unemployment benefits are exhausted.
- 3. CARES Act unemployment benefits are funded by the United States government through the Department of Labor and administered at the state level by state agencies known as state workforce agencies (SWAs). The Washington Employment Security Department (ESD) is the SWA for the of the State of Washington. Applicants can apply online for ESD-administered benefits by accessing Washington's SecureAccess Washington (SAW) web identity validation portal and ESD's Unemployment Tax and Benefit (UTAB) online application system.
- 4. Before submitting an application to ESD, the applicant must establish a SAW account. As part of this process, the applicant must provide the SAW system with an email address. The SAW system then sends, by interstate wire communication originating in Olympia, Washington, an activation link to the email address provided.

series of wire transmissions originating at the user's location and terminating in Olympia, Washington.

5. After activating the SAW account, the user may proceed to ESD's UTAB application system. To file a claim, the applicant enters his or her personal identifying information, to include name, date of birth, and Social Security number. If ESD confirms that the information matches the personal identifying information of a person in ESD's records, ESD will pay out benefits via wire (ACH) transfer to a bank or financial account identified by the applicant.

#### B. The Scheme to Defraud

- 6. Beginning at a time unknown, but no later than March 9, 2020, and continuing through on or after October 3, 2020, at Olympia, within the Western District of Washington, and elsewhere, ABIDEMI RUFAI, aka Sandy Tang, and others known and unknown, with intent to defraud, knowingly devised a scheme and artifice to defraud and to obtain money and property by means of materially false and fraudulent pretenses, representations and promises, as further described below.
- 7. The essence of the scheme and artifice to defraud was to fraudulently obtain federally-funded PUA and other unemployment benefits from the Washington ESD and other state workforce agencies by submitting fraudulent claims using the stolen personal identifying information of American workers.

#### C. Manner and Means

The following conduct was part of the scheme and artifice to defraud:

8. RUFAI unlawfully obtained and possessed the personal identifying information (PII), to include names, dates of birth, and Social Security numbers, of residents of Washington and other states. RUFAI accessed, using interstate and foreign wire transmissions, ESD's SAW portal, as well as similar portals of other SWAs.

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- 9. RUFAI created email accounts, including a Google-administered account with the address "sandytangy58@gmail.com," for the purpose of participating in fraudulent transactions while obscuring his identity.
- 10. RUFAI, using foreign and interstate wire transmissions, accessed ESD's SAW portal, as well as similar portals of other SWAs. RUFAI provided the sandytangy58@gmail.com email address to ESD and other SWAs as the designated email addresses to receive activation emails from the SWAs to activate fraudulent claims.
- 11. To prevent ESD and other SWAs from recognizing that the same email account was being used to file multiple claims, RUFAI used dozens of variants of the email addresses by placing periods at different locations within the email address for each claim. For example, RUFAI opened SAW accounts and submitted claims using the variants "san.dyta.ngy58@gmail.com," "sa.ndty.a.ngy58@gmail.com," and "san.d.y.t.an.gy58@gmail.com." This enabled RUFAI and his co-schemers to file multiple claims using the same email account, without ESD and other SWAs detecting that they were doing so.
- 12. When completing the applications, RUFAI directed that some of the benefits be paid to online payment accounts, including Green Dot accounts. In some cases, RUFAI directed that the fraudulent benefit payments be made to bank accounts controlled by "money mules" under the control of RUFAI and his co-schemers. RUFAI and his co-schemers then directed the money mules to send the proceeds to the residence of RUFAI's brother in Jamaica, New York.

#### D. Execution of the Scheme and Artifice to Defraud

13. On or about the dates set forth below, in Olympia, within the Western District of Washington and elsewhere, for the purpose of executing and attempting to execute this scheme and artifice to defraud, ABIDEMI RUFAI, and others known and unknown, aiding and abetting each other, did knowingly transmit and cause to be transmitted by wire communication in interstate and foreign commerce, writings, signs,

signals, pictures and sounds, each transmission of which constitutes a separate count of this Complaint:

| Count | Date      | Wire Transmission   |  |  |
|-------|-----------|---|--|--|
| 1     | 4/27/2020 | Wire transmission from outside the state of Washington to the State Data Center in Olympia, Washington to establish Secure Access Washington account using the email address san.dy.t.a.n.g.y.5.8@gmail.com |  |  |
| 2     | 4/28/2020 | Wire transmission from outside the state of Washington to the State Data Center in Olympia, Washington to establish Secure Access Washington account using the email address s.an.dyt.a.n.g.y.5.8@gmail.com |  |  |
| 3     | 4/29/2020 | Wire transmission from outside the state of Washington to the State Data Center in Olympia, Washington to establish Secure Access Washington account using the email address sa.n.d.yta.n.g.y.5.8@gmail.com |  |  |
| 4     | 5/1/2020  | Wire transmission from outside the state of Washington to the State Data Center in Olympia, Washington to establish Secure Access Washington account using the email address sandy.t.an.g.y.5.8@gmail.com   |  |  |
| 5     | 5/2/2020  | Wire transmission from outside the state of Washington to the State Data Center in Olympia, Washington to establish Secure Access Washington account using the email address s.a.nd.ytangy58@gmail.com      |  |  |

All in violation of Title 18, United States Code, Sections 1343 and Section 2.

And the complainant states that this Complaint is based on the following information:

I, Special Agent Andrea Desanto, being first duly sworn on oath, depose and say:

#### AFFIANT BACKGROUND AND SCOPE OF AFFIDAVIT

1. I am a Special Agent with the Federal Bureau of Investigation ("FBI"), and have been since 2006. I am currently assigned to the Seattle Field Office. My primary duties include investigating violations of federal law, including but not limited to, Title 18, United States Code, Sections 1343 (wire fraud), 1028A (aggravated identity theft), 1956 (money laundering), 1957 (transactional money laundering), and conspiracy to

commit these offenses. I previously worked on the Cyber squad, where I primarily investigated computer intrusions and other cybercrimes. My experience as an FBI agent includes the investigation of cases involving the use of computers and the Internet to commit crimes. In addition to my experience with cybercrime investigations, I also have experience with financial investigations. I have received formal training on tracing the financial proceeds of crimes. I have applied that training in the context of numerous investigations in which I have reviewed records from financial institutions both in the United States and in foreign jurisdictions, in order to identify the proceeds of criminal offenses under investigation.

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- 2. Based on my training and experience, I am familiar with the ways in which individuals involved in fraud schemes use shell e-mail accounts, computers, cellular telephones, Internet Protocol (IP) addresses, bank accounts, synthetic identities, and counterfeit documents to facilitate fraudulent activity. I have learned that individuals perpetrating computer intrusions and identity theft-related bank fraud and wire fraud schemes employ a number of techniques, either alone or in combination, to further their illegal activities and to avoid detection by law enforcement. These techniques include: utilizing web-based email accounts and other electronic messaging accounts to send, receive, store, and obtain personal identifying information, such as dates of birth and bank and credit card account numbers and related information; and the use of cloudbased accounts to communicate and store information and tools related to the fraud. I know that individuals involved in fraud schemes often establish shell e-mail accounts and e-mail addresses in fictitious names and/or in the names of third parties in an effort to conceal their identities and illicit activities from law enforcement. I know that individuals involved in fraud often use virtual private network ("VPN") accounts and Internet hosting services to conceal their true identities and geographical locations from law enforcement or other entities.
- The purpose of the Affidavit is to describe the evidence relevant to the 3. question of whether probable cause exists to believe that ABIDEMI RUFAI committed United States v. RUFAI UNITED STATES ATTORNEY 700 STEWART STREET Complaint-6

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the offenses set forth above. As a result, the information in this Affidavit is limited to that relevant to the existence of probable cause. This Affidavit does not set forth all facts known to me that are relevant to this investigation.

#### **EVIDENCE OF THE CRIMINAL OFFENSES**

#### The CARES Act A.

- 4. Based on publicly-available information, I know that on March 27, 2020, the United States enacted into law the Coronavirus Aid, Relief, and Economic Security (CARES) Act. The CARES Act authorized approximately \$2 trillion in aid to American workers, families, and businesses to mitigate the economic consequences of the COVID-19 pandemic. The CARES Act funded and authorized each state to administer new unemployment benefits. These benefits include (1) Federal Pandemic Unemployment Compensation (FPUC), which provides an additional benefit of \$600 per week per unemployed worker; (2) Pandemic Unemployment Assistance (PUA), which extends benefits to self-employed persons, independent contractors, and others; and (3) Pandemic Emergency Unemployment Assistance (PEUC), which extends benefits for an additional 13 weeks after regular unemployment benefits are exhausted. All of these programs will be referenced herein as "CARES Act benefits." The CARES Act allows an unemployed worker to obtain back benefits retroactive to the date on which the applicant was affected by COVID 19, which, under program rules, may be as early as February 2, 2020.
- 5. CARES Act unemployment benefits are funded by the United States government through the Department of Labor and administered at the state level by state agencies known as state workforce agencies (SWAs). The Washington Employment Security Department (ESD), the component of the State of Washington responsible for administering unemployment benefits, is the SWA for the State of Washington. Applicants apply for ESD-administered benefits using Washington's SecureAccess Washington (SAW) web portal and an ESD-administered site known as the Unemployment Tax and Benefit (UTAB) system.

- 6. Based on interviews with ESD personnel, I know that, to apply for ESD benefits online, a claimant must first open an account with the SAW system. The SAW system is a website hosted at the State Data Center in Olympia, Washington that verifies the identities of users. To open a SAW account, the applicant must access the SAW website, which causes a wire communication to the servers at the State Data Center. The applicant must provide SAW with basic identifying and contact information, to include an email account. The SAW system sends an activation link to the provided email account. The claimant must then access the email account and click the activation link to complete the SAW account setup process. Once that process is complete, the applicant may use his or her SAW account to access UTAB and submit a claim for ESD benefits.
- 7. To submit an ESD claim through UTAB, the applicant must enter his or her personal identifying information (including name, date of birth, and Social Security number). ESD checks this information against its database of Washington residents. If ESD confirms that the information matches the personal identifying information of a person in ESD's records, ESD will pay out benefits via wire (ACH) transfer to an account identified by the applicant.

#### **B.** Overview of Investigation

8. I know from my contact with other law enforcement officers that, beginning on around April 20, 2020, officials began receiving complaints from employers about potentially fraudulent unemployment claims. The employers reported that they had received notices from ESD indicating that persons still under their employ had filed unemployment claims. For example, on or about April 20, 2020, the Seattle Fire Department (SFD) notified the U.S. Attorney's Office for the Western District of Washington that claims had been filed in the names of multiple firefighters who were actively employed by SFD. SFD reported that it had interviewed the firefighters, who had denied any involvement in the claims. Other employers, including Microsoft

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Corporation, the City of Bellingham, Zulily, and Seattle Yacht Club submitted similar complaints.

- 9. Roughly around that same time, numerous other agencies, including the Federal Bureau of Investigation, the Social Security Administration Office of Inspector General, the United States Secret Service, the Department of Labor Office of the Inspector General, the United States Postal Inspection Service, and Internal Revenue Service Criminal Investigation, joined the investigation. Agents from these agencies, including myself, have reviewed voluminous financial records and databases reflecting the fraudulent transactions and have conducted dozens of interviews.
- 10. The investigation has developed evidence that hundreds of millions of dollars' worth of fraudulent claims were filed with ESD using the stolen personal identifying information of Washington residents. The FBI investigation has determined that many of the fraudulent claims were filed using IP addresses that resolve to Nigeria. While the actual amount of loss is unknown, the Washington State Auditor has issued a report finding that ESD paid out at least \$642,954,417 in fraudulent imposter claims, of which \$369,789,082 has been recovered.

#### C. Role of Gmail Accounts in the Fraud

associated with claims submitted over the period of the fraud. The data indicate that thousands of different email accounts, including accounts operated by Google, were used in connection with the filing of the fraudulent claims. For many of these Google email accounts, perpetrators took advantage of a particular feature of Google email accounts that allowed them to submit multiple fraudulent claims from a single Google email account, without ESD detecting that a single email address was being used repeatedly. Specfically, in routing emails to an email box, Google disregards periods in the email address, meaning that the email address "john.doe@gmail.com" and "johndoe@gmail.com" will resolve to the same Google email account, even though ESD

identifies them as two different accounts. Two email addresses like these that are distinguished only by periods are known as "Google variants" or "dot variants." I know from my training and experience that criminals sometimes take advantage of this feature to make it appear that emails are originating from multiple accounts, when in fact they originate from the same account. This reduces the number of email accounts that a criminal must open and monitor while perpetrating a fraud, while avoiding fraud alerts that may be triggered when multiple claims originate from the same account.

#### D. Use of the Sandytangy58@gmail.com Account

- 12. Investigators analyzed ESD's database to identify Gmail accounts that were used to submit multiple claims using the Google dot variant method discussed above.

  Among these accounts was an account with the address sandytangy58@gmail.com.
- 13. According to a Department of Labor Office of Inspector General's Office analysis of ESD's claims database, dot variants of sandytangy58@gmail.com (such as san.dyta.ngy58@gmail.com, sa.ndyt.a.ngy58@gmail.com, and san.d.y.t.an.gy58@gmail.com.) were used to submit approximately 102 claims for ESD benefits exceeding \$350,000. The Department of Labor's analysis also indicates the account was used to submit one or more claims to the SWAs for Hawaii, Maine, Michigan, Missouri, Montana, New York, Ohio, Pennsylvania, Wisconsin, and Wyoming.

# E. Investigation of the Sandytangy58 SMS Number and Identification of Abidemi Rufai.

- 14. On June 19, 2020, the government applied for, and the Honorable Paula L. McCandlis issued, an order pursuant to 18 U.S.C. § 2703(d) directing Google to produce non-content material associated with the sandytangy58@gmail.com account.
- 15. The 2703(d) order required Google to identify, *inter alia*, the recovery SMS number for the account. Based on my experience and open source research, I know that Google uses recovery SMS numbers as an alternate means to communicate with the

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- 16. Google's response indicated that the recovery SMS number associated with sandytangy58@gmail.com was the Nigeria-based number 234-909-874-2695 (the "Sandytangy58 SMS Number"). Investigators conducted research into the Sandytangy58 SMS Number. They determined that this number was listed on a 2019 visa application of a Nigerian man named ABIDEMI RUFAI. International travel records show that RUFAI entered the United States on February 19, 2020, and left the country on August 9, 2020, and was therefore apparently present in the United States during the period of the fraud. When RUFAI arrived in the United States, he reported to the U.S. government that he would be staying at his brother's apartment on Guy R. Brewer Boulevard in Jamaica, New York.
- 17. I have reviewed financial reporting showing that, between March 3, 2020 and August 2, 2020, a Citibank checking account in RUFAI's name received a total of \$288,825 in deposits. \$236,701 was transferred out of the account over the same period.
- 18. I have reviewed information from a financial institution reporting that on May 19, 2020, a Richland, Missouri resident with the initials C.S. received an ACH transfer of unemployment benefits from ESD in the amount of \$9,920. ESD records indicated that this payment was based on a claim submitted to ESD on May 18, 2020, in the name of a Washington resident with the initials M.S. using the email address s.a.n.dy.t.an.gy58@gmail.com. Also on May 19, 2020, C.S.'s account received two ACH transfers totaling \$8,650 from the Maine Department of Labor. When questioned by her credit union about the transfers, C.S. stated that she had withdrawn \$11,000 of the funds and sent them to an address on Guy R. Brewer Boulevard in Jamaica, New York. The address C.S. provided is RUFAI's brother's apartment. On May 10, 2021, M.S. told

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United States v. RUFAI Complaint-12

investigators he had never filed an unemployment claim or given anyone permission to do so on his behalf.

#### F. Contents of the Sandytangy58@gmail Account

- 19. On January 29, 2021, the Honorable Michelle L. Peterson issued a search warrant to Google for the sandytangy58@gmail.com account. Google responded to the search warrant on approximately February 5, 2021.
- 20. **Evidence of Fraud in the Account:** The contents of the sandytangy58@gmail.com account included over 1,000 emails from ESD, including the automated activation emails that the SAW system sends when new user sets up an account. The account also contained approximately 100 emails from the SWAs for Hawaii, Wyoming, Massachusetts, Montana, New York, and Pennsylvania. The account also contained numerous emails from Green Dot, which is a payment system that I know was used to collect and transfer a large share of the claims that were filed with ESD using the sandytangy58@gmail.com account. In addition, the sandytangy58@gmail.com account contained numerous emails from other online payment and cryptocurrency services.
- 21. In addition, the sandytangy58@gmail.com account contained substantial evidence that the user was actively engaged in stealing and retaining the personal identifying information of American citizens. The account contained large volumes of emails and file attachments with thousands of bank and credit card numbers, personal identifying information such as dates of birth and U.S. addresses associated with first and last names, and images of what appear to be driver licenses from various states, including New York. The account also contained a very large volume of tax returns of United States taxpayers. In many of the emails, the user appears to pose as an accountant, signing the email "Sandy Tang CPA."
- 22. The sandytangy58@gmail.com account also contained emails indicating that the user had submitted other types of fraudulent claims to the United States

government. For example, the account contained numerous emails from the Federal Emergency Management Agency (FEMA) from September 2017, which appears to indicate that the user had filed multiple claims for disaster relief during this period. The account also contained emails from an online tax filing service indicating that the user had filed tax returns in the United States.

- January 2021 search warrant, Google also provided the contents of the Google Drive account associated with the sandytangy58@gmail.com account. Google Drive allows users to store documents, files, and other content online so that they can be remotely accessed from anywhere. The Google Drive documents associated with the sandytangy58@gmail.com account included four images of an individual who matches the physical appearance of RUFAI in his 2019 visa application photo and secondary inspection photos taken by U.S. Customs and Border Patrol on and January 19, 2017, and February 18, 2020. In addition, the contact list for the sandytangy58@gmail.com account included the email address bidemi.rufai@yahoo.co.uk, a variation of the email address listed on RUFAI's visa application (bidemi rufai@yahoo.co.uk).
- 24. The sandytangy58@gmail.com account also included three confirmation emails from online purchases that list RUFAI's brother's address on Guy R. Brewer Boulevard in Jamaica, New York, as the billing address. For example, the account contains a January 26, 2017 email string in which the user of the sandytangy58@gmail.com account purchased a license to use Sigma Tax Pro software. The billing information on the invoice is "Thuy Le, Sandy S Tang CPA," and lists RUFAI's brother's address on Guy R. Brewer Boulevard as the billing address. Similarly, the sandytangy58@gmail.com account was used to purchase a Verizon wireless refill on February 14, 2017. The billing address for the order is "James Andrus" at the Guy R. Brewer address. Of note, U.S. Customs and Border Patrol records show that RUFAI arrived in New York on January 19, 2017 and remained in this country until

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# G. Evidence Relevant to Charged Wire Transmissions and Uses of Stolen Identities.

25. As discussed above, the sandytangy58@gmail.com account contains emails from the Washington SAW system. Some of these emails contain activation links sent by the SAW system. I know from my interviews with ESD personnel that SAW sends these activation emails at the time the user creates a SAW account. Therefore, each email containing an activation link was immediately proceeded by the user accessing the SAW system by a wire transmission terminating in Olympia, Washington. Because RUFAI was staying in New York between February 19, 2020 and August 9, 2020, each of these wire transmissions travelled from outside of Washington to Olympia, Washington. The table below sets out five examples of these emails, including the date and the dot variant used in the SAW submissions.

| Date      | Address Reflected "To" Line of Email |  |
|-----------|--------------------------------------|--|
| 4/27/2020 | san.dy.t.a.n.g.y.5.8@gmail.com       |  |
| 4/28/2020 | s.an.dyt.a.n.g.y.5.8@gmail.com       |  |
| 4/29/2020 | sa.n.d.yta.n.g.y.5.8@gmail.com       |  |
| 5/1/2020  | sandy.t.an.g.y.5.8@gmail.com         |  |
| 5/2/2020  | s.a.nd.ytangy58@gmail.com            |  |

26. The evidence discussed above establishes probable cause to believe that: (1) the sandytangy58@gmail.com account was used to submit fraudulent claims to ESD and other states; (2) ABIDEMI RUFAI is the operator of the sandytangy58@gmail.com account; and (3) some of the proceeds of claims filed using the account were mailed to the New York address where RUFAI was staying during the period of the fraud. Based

on all of this evidence, there is probable cause to believe that ABIDEMI RUFAI committed the offenses alleged above. 2 3 4 s/ Andrea L. Desanto ANDREA L. DESANTO 5 Complainant 6 Special Agent, FBI 7 The above-named agent provided a sworn statement attesting to the truth of the 8 contents of the foregoing affidavit by telephone on this 14th day of May, 2021. The Court 9 hereby finds that there is probable cause to believe the Defendant committed the offense 10 set forth in the Complaint. 11 Dr Christa 12 13 THE HONORABLE DAVID W. CHRISTEL 14 United States Magistrate Judge 15 16 17 18 19 20 21 22 23 24 25 26 27 28